

# Congressional Briefing

- **Phoenix CeaseFire and its implications for policing gangs**

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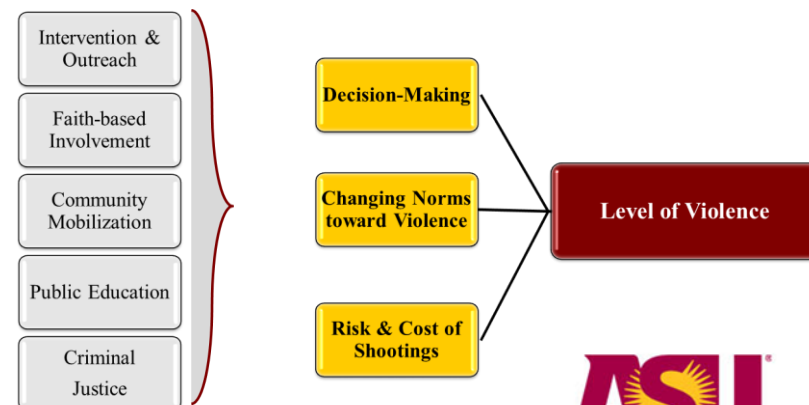
# The Chicago CeaseFire Model

## What is Chicago CeaseFire?

- Community-based intervention to reduce shootings and killings
- Behavior Change Model
  - Reduce shootings, not other behaviors
  - Skogan et al. (2008):  
“Involvement in drug sales none of our concern, we just let them know that “shootings are bad for business”
- Adopts a public health approach

## 5 Core Components of the Model

1. Community Mobilization  
Residents, businesses, NGO's, etc
2. Youth Outreach & Intervention  
Target population
3. Public Education  
Discouraging violence and pointing-out consequences of shootings and killings
4. Faith-Based Leader Involvement  
Important for norm changing
5. Criminal Justice Participation  
Accountability for those engaging in shootings & killings



(Skogan et al., 2005)



# Chicago CeaseFire

<p><b>Background</b></p> <ul style="list-style-type: none"><li>➤ Implemented in 1999 in 27 target areas</li><li>➤ Impact evaluation focused on 7 target and 7 comparison areas</li><li>➤ Shootings dropped by 16-35%</li><li>➤ 4 of the 6 areas experienced decreases in shootings</li><li>➤ 4 of the 6 sites experienced decreases in retaliatory killings</li></ul>	<p><b>Implemented around the globe</b></p> <p>Baltimore, Kansas City, New Orleans, NYC, Albany, Buffalo, Oakland, Yonkers, Philadelphia, Columbus</p> <p>Iraq, England, South Africa, Trinidad &amp; Tobago, Canada, Egypt, Brazil, Jamaica, Colombia, Mexico, Yemen, Kenya</p> <ul style="list-style-type: none"><li>• BJA replication initiative</li><li>• IADB</li></ul>
<p><b>Post-hoc analysis:</b> <b>Papachristos et al, 2007: p. 264</b></p> <ul style="list-style-type: none"><li>➤ PSN was carried out in 50% of same locations as CeaseFire</li><li>➤ After controlling for PSN and other factors, the authors found no “CeaseFire Effect.”</li></ul>	<p><b>Post-hoc analysis:</b> <b>Maguire, 2012: pp. 8-10</b></p> <ul style="list-style-type: none"><li>➤ Only tested in 7 of the 27 target areas.<ul style="list-style-type: none"><li>○ How were the 7 selected?</li></ul></li><li>➤ Among 3 outcome measures examined in the 7 sites (n=21): 12 favored the comparison area, 8 favored treatment area, 1 favored neither.</li></ul>

# Operation CeaseFire Newark

## Background

- Near replication site implemented in 2004
- Hybrid of Boston & Chicago Ceasefire programs

## Programmatic Differences between Newark & Chicago CeaseFire

- Did not use violence interrupters
- Did not use case management approach
- Police played a strong role thru aggressive investigations of shootings
- Background of outreach worker varied in Newark

## Findings: Boyle et al., 2010

- Analysis of hospital admissions
- Comparing GSW in CF zone and comparison zone from 1/1/04 thru 12/31/06
- Found no impact on GSW.

## Caveats

- Advocates of Chicago CeaseFire maintain that findings are not reflective of the model because of the lack of implementation fidelity

# Baltimore's Safe Streets Program

## Background

- In 2007, DOJ funded a replication of CeaseFire in Baltimore
- Implemented in McElderry Park, *Union Square*, Ellwood Park, Madison-East End, & Cherry Hills

## Programmatic Differences between Baltimore & Chicago CeaseFire

- Violence interrupters not used
- Outreach workers responsible for conflict mediation and intervention

## Findings: Webster et al., 2012a, 2012b

- 3 of 4 examined areas reported declines in homicides and shootings
- Over 112 months 5 homicides and 35 shootings were prevented.
- DOJ provided \$2.2 million more in funding

## Caveats

- Dropped Union Square from analysis
- Union Square, Ellwood Park, Madison-East End were shut down
- Newspaper reported Black Guerilla Family infiltrated Union Square.
  - Served as outreach workers for their heroin distribution network.

# Pittsburg's One Vision One Life Program

## Background

- Grassroots driven
- Thorough diagnosis of violence problem
- Seeking data driven evidence-based strategy
- Staff visited Chicago in 2004 & 2005 to replicate Chicago CeaseFire

## Programmatic Differences between Pittsburg & Chicago CeaseFire

- Program was more similar to Baltimore than Chicago
  - Community coordinators were used as both violence interrupters and outreach workers
- Rarely interacted with police

## Findings: Wilson & Chermak, 2011

- Quasi-experimental design
  - Three target areas and matched comparisons
- Increased or did not effect homicides
- Increased aggravated & gun assaults

## Caveats

- Some concerns about lack of targeting appropriate individuals

# The Phoenix TRUCE Project

<p><b>Background</b></p> <ul style="list-style-type: none"><li>➤ BJA funded national replication site</li><li>➤ Lead by Chicanos Por La Causa, Inc.</li></ul>	<p><b>Programmatic Differences between Phoenix &amp; Chicago CeaseFire</b></p> <ul style="list-style-type: none"><li>➤ Very similar</li><li>➤ Relied on Chicago CeaseFire technical assistance team</li></ul>
<p><b>Findings: Fox, Katz, Choate &amp; Hedberg, 2012</b></p> <ul style="list-style-type: none"><li>➤ Quasi-experimental design<ul style="list-style-type: none"><li>○ one target area and three matched comparisons</li><li>○ Interrupted time series design, 60 months</li></ul></li><li>➤ Programming resulted in:<ul style="list-style-type: none"><li>○ Decrease of 16 assaults on ave. per month</li><li>○ Increase of 3.2 shootings on ave. per month.</li></ul></li></ul>	<p><b>Caveats</b></p> <ul style="list-style-type: none"><li>➤ Lacked the same urban density</li><li>➤ Lacked steering committee</li><li>➤ Rarely interacted with police or other criminal justice agencies in a meaningful way.</li></ul>

# Policy Implications

- Might have the unintended consequence of increasing some forms of violence.
- Those currently or planning to implement CeaseFire should be alerted to its potential for adverse impact.
- CeaseFire has been repeatedly implemented, which suggests that such complex strategies are possible to implement.
- Need to know the interaction between implementation and impact.